# Third Party Access Rules Draft 2017

# Public Consultation by Oil and Gas Regulatory Authority

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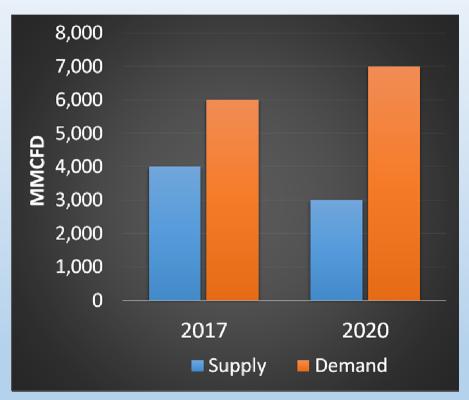


## **Presentation Outline**

- ☐ Indigenous gas: supply and demand
- Sourcing natural gas
- ☐ Gas supply market: present and future
- ☐ Access to Transportation (TPA)
- Benefits of TPA
- Key TPA Documents
- ☐ TPA Rules 2012: features, suspension and key issues
- ☐ TPA Rules Draft 2017
- ☐ TPA Rules 2017
- High-end principles
- OGRA's role
- Transporter's role
- Shipper's role
- Network Code

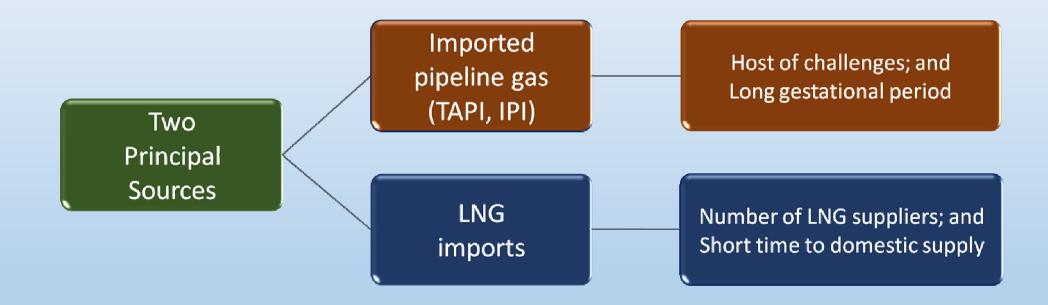
# Indigenous Gas: supply and demand

- Domestic production is not keeping pace with the increasing demand
- Sizeable shortfall exists between gas demand and domestic production
- Growth in domestic production is unlikely to fill the shortfall
- Gas shortfall –
- is currently around 3,000 mmcfd
- can reach 4,000 mmcfd by 2020
- will still be around 3,000 by 2020, where rate of depletion and production is same

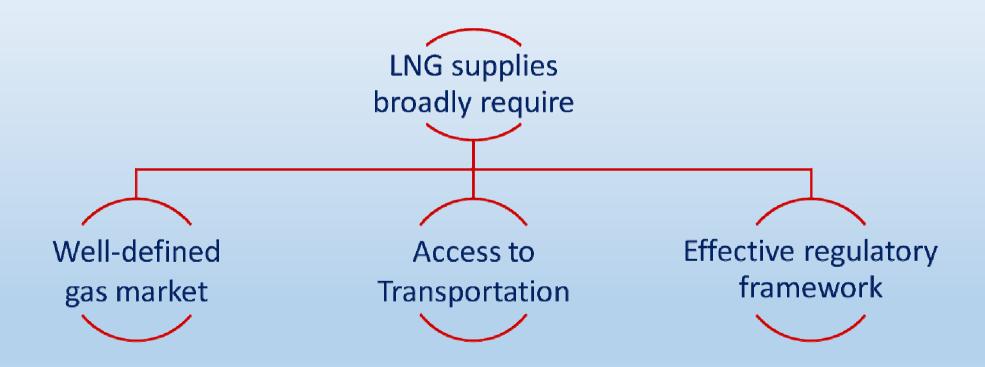


- Pakistan Economic Survey, 2016-17;
- MPNR Monitoring & Evaluation Reports, 2015-17; and
- Petroleum Institute of Pakistan's Energy Outlook Report, 2015.

# Sourcing natural gas – 1



# Sourcing natural gas – 2



# **Gas supply market: Present**

Domestic gas cost is around \$3.7/mmbtu
On weighted-average cost of gas

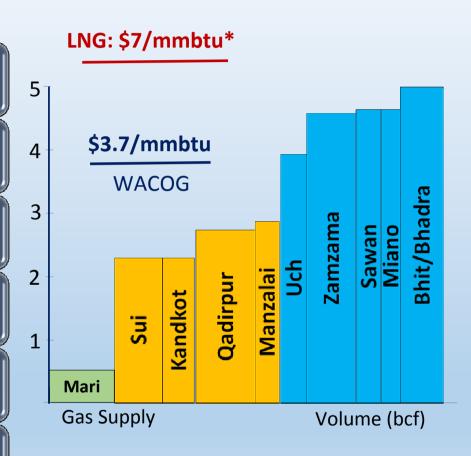
Tariff for residential consumers: < \$3/mmbtu
Tariff for commercial/industrial: > \$3/mmbtu

Delivered cost of imported LNG is variable Presently around \$7/mmbtu

2 LNG regasification terminals are operative in 2017 1.2 bcfd of LNG capacity

More LNG regasification terminals are planned in 2019
Over 1 bcfd of LNG capacity

Imported LNG volumes
Expected to be around 2 bcfd in a short time

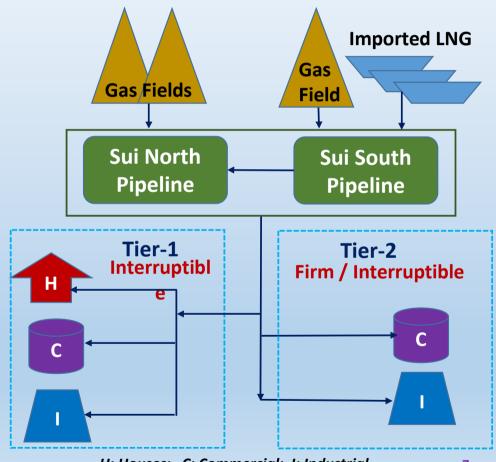


<sup>\*</sup> LNG price used by OGRA in determination of regasified LNG price for Oct-2017.

# **Gas supply market: Future**

Two Tier Market

- **Tier-1**: interruptible gas supplies to existing consumers will continue on regulated prices
- Tier-2: ring-fenced supplies of imported LNG on negotiated price to willing consumers
- Initially, commercial/industrial consumers will use imported LNG
- **Supply** to Tier-2 market will be on firm/interruptible basis
- Private sector can import, sale and purchase of imported LNG
- Access to transportation system to supply re-gasified LNG



# **Access to Transportation**

## **Third Party Access (TPA)**

Non-discriminatory access

To pipeline networks

For transportation of gas

Against transportation charges

To supply gas to customers/users

On regulated basis



# **Benefits of regulated TPA**

#### **Increased supplies of gas**

- Multiple suppliers can provide more gas
- Transporters will be paid for un-used capacity

#### Improved access to network

- Pipeline users get clarity and certainty
- Creation of Level playing field
- Level playing field is available to all pipeline users through standard Network Code

#### More competition and suppliers

- Consumers can choose from multiple sellers
- Large consumers can ship for self-use
- Transporter's monopoly will be contained

#### **Openness and transparency**

- Disclosures ensure transparency
- Openness in capacity allocation to shippers
- Openness in gas allocation to consumers

# **Key TPA documents**

Pipeline Uniform Capacity Network TPA Rules Allocation Code Form of Commercial Regulatory agreements Access licenses and Agreement approvals • LNG import & regasification (T, D and S)• sale of gas

#### TPA Rules 2012: Salient Features – 1

Issued on: 5 April 2012

Legislative Basis: Rule-making power u/s.41 of OGRA Ordinance, 2002 w.r.t.

"(p) open access, common carrier and common operator"

Object: Regulate third-party access; gas transportation services; and

pipeline operations

Applicable on: All transmission and distribution systems, present and future

Subjects covered: Largely contractual arrangements and a few principles

Suspended: April 2015

## **TPA Rules 2012: Salient Features – 2**

Transporters will publish contracted/available pipeline capacity (rule 5)

OGRA will approve and allocate available pipeline capacity (*rule 5*)

Transporter/shipper will enter into access arrangements to be approved by OGRA (rules 9 & 10)

Timeline for allocation of capacity, access arrangements and OGRA approvals (rules 10 & 12)

Capacity allocation on first-come-first-served and use-it-or-lose-it basis ((rule 11/Sch-II & rule 12)

Sale, assignment or transfer of capacity restricted for 3 years (rule 12)

Capacity loss on use below 70% for two years (rule 12)

#### **TPA Rules 2012: Salient Features – 3**

Transportation tariff will be approved by OGRA (*rule 15*)

Shipper's nominations shall be made on weekly basis (rule 14)

Gas intakes and offtakes shall be balanced on daily basis and settled on monthly basis (rule 16)

Gas imbalance compensation shall be in kind (rule 16)

Transporter shall deliver gas to shipper net of LP, SUG and TL (rule 17)

No load management for shippers (*rule 22*)

Performance guarantee by shipper to OGRA for USD 5 million (para 5, Sch.II)

# SUSPENDED

# **TPA Rules 2012: Suspension**

Disclosure:	Contracted/available capacity will be published by transporters
Oversight:	Available capacity will be approved by OGRA
Process Flow:	Strict timelines for negotiating access arrangements
Principle:	Capacity will be allocated on first-come-first-served basis
Scrutiny:	Access arrangements will be approved by OGRA
Transfer:	Sale and assignment of capacity restricted for 3 years
Standardization	n: Publication of standard terms for gas transportation

## **TPA Rules 2012: Issues**

High-end TPA principles not sufficiently covered

More of a contractual or transactional document

Geared more towards LNG supply arrangements

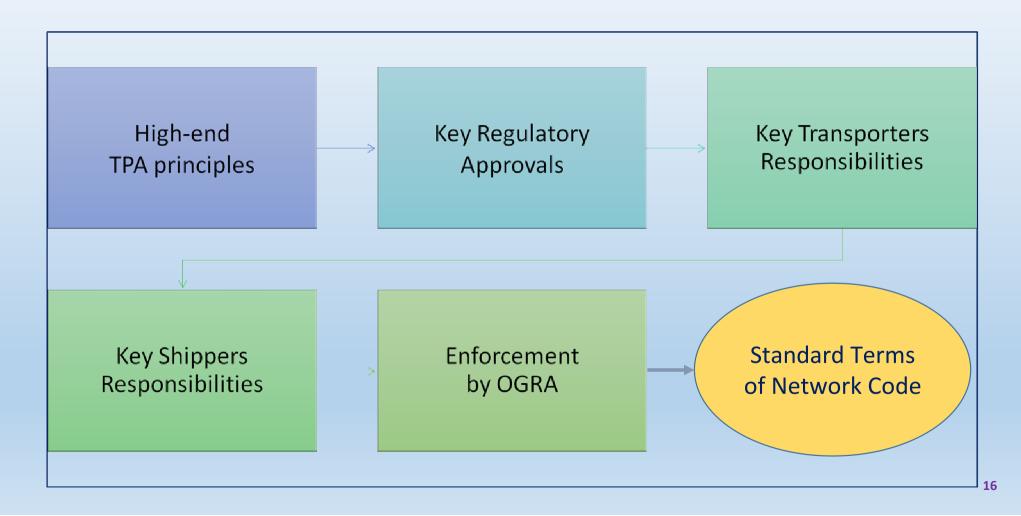
Impracticalities in timelines

Balancing and Nominations do not follow best practice

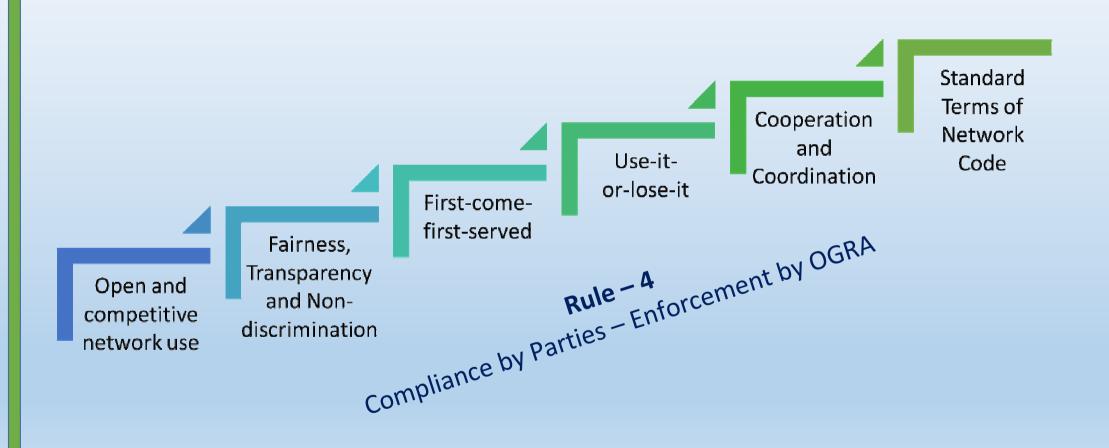
Multiple-tiers of approvals required

Difficult to frequently change TPA Rules to respond to Market needs

# **TPA Rules – Draft 2017**



# **TPA Rules 2017: High-end principles**



#### **TPA Rules 2017: OGRA's role**

License transporters: No gas transportation without license from OGRA (rule-3) Capacity transparency: Approve capacity allocation methodology of transporters (rule-4) **Gas quality specifications:** Issue standard range of gas specifications (*rule-6*) **Network code:** Approve uniform set of terms for use of pipeline network (*rule-11*) **Access arrangements:** Approve access arrangements (*rule-3*) Address complaints: to resolve disputes against parties to access arrangements (*rule-15*)

# TPA Rules 2017: transporter's role – 1

#### **Capacity determination**

Use OGRA-approved allocation methodology (*rule-4*)

#### **Disclosures**

Publish capacity on website and report to OGRA by 20<sup>th</sup> of each month (*rule-4*)

#### **Facilitation**

Offer available capacity to shippers (rule-4)

#### **Capacity Allocation**

First-come-first-served basis (rule-4)

#### **Transparency**

Report each allocation on monthly basis (within 7 days in NWC) (rule-4)

#### **Fairness**

Account for energy equivalence volume at exit point (*rule-8*)

# **TPA Rules 2017: transporter's role – 2**

#### No Anti-competition

Remove obstacles to competition in transport services (*rule-4*)

#### **No Hoarding**

Apply use-it-or-lose-it principle if less than 70% use in 2 years (1 year in NWC) (rule-4)

#### Cooperation

All transporters to facilitate access (rule-4)

#### **Financial Neutrality**

No undue gain from balancing role (rule-8)

#### No load management

None transmission; if unavoidable, compensate the shippers (*rule-10*)

#### **Balancing**

Daily on transmission; Fortnightly to weekly to shorter on distribution (gradual) (rule-8)

#### Curtailment

Only where unavoidable (rule-10)

#### **System Expansion**

Where it is economical or let shipper pay for it (*rule-4*)

# TPA Rules 2017: shipper's role – 1

Forecast Capacity Use

Notify gas deliveries at entry points and off-takes at exit points (rule-5)

Notify nominations on timely and accurate basis (rule-5)

Notify future capacity needs to transporter

**Due System Balancing** 

Balance deliveries and off-takes daily at entry points and exit points (rule-8)

Balance within agreed tolerance limits or face penalties (rule-8)

Cure imbalances it has caused on transportation system (rule-8)

# TPA Rules 2017: shipper's role – 2

Gas Delivery & Charges

Gas delivery according to prescribed specifications (*rule-6*)

Pay tariff and penalties (rules-8 & 13)

Be liable for line pack, system use gas and transportation loss (rule-12)

**Use Capacity Efficiently** 

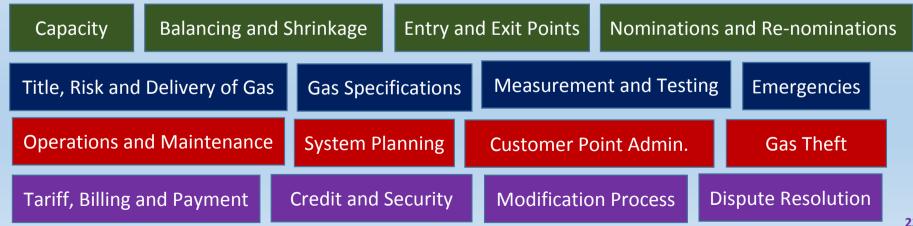
No assignment or transfer of capacity without OGRA approval (rule-13)

Unutilized capacity can be assigned for 6 months per year (*rule-13*)

If utilization is below 70% in 2 years (1 year in NWC), unutilized capacity will be cancelled (*rule-14*)

### **TPA Rules 2017: Network Code**

- Uniform contractual terms
- Based upon old GTA
- Non-discriminatory, open and transparent
- Balances rights of transporters and shippers
- Terms include:



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